

**York's Local Heritage List, 2005-2019;
A review by York Civic Trust**

June 2019

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1.0 Executive Summary

What is the York Local Heritage List?

- A Local Heritage List for York was established in 2005. It is a list of non-designated heritage assets that contribute to the special local architectural and historic character of the area and are valued by the community
- Without a formally approved Local Plan in York, nominations on the Local Heritage List cannot be given planning protection on a similar footing as nationally-listed heritage assets.
- Facilitated by York Civic Trust, local campaigners are exploring the viability of expanding the Local List and how it might be formally approved.
- This report has been undertaken to appraise and assess the composition of the current Local Heritage List in advance of a Review Panel being formed to examine its nominations.

The state of the York Local Heritage List in 2019

- In total there are currently 202 Local List nominations
- Most of York's 22 Wards have fewer than 10 nominations each. (Only one Ward has 30 or more nominations and two Wards have no nominations)
- In total, at least 26 nominations (12.88% of the Local List) are no longer valid nominations for the Local Heritage List: 13 nominations (6.44% of the Local List) have now been demolished; 13 nominations (6.44% of the Local List) are part of the National Heritage List for England

By age

- Almost half (48%) of nominations date to the C19, and almost one third (29.2%) date to the C20. There are no nominations dated from C13 to C16

Changes over time

- The majority of the Local List (140 properties, or 69.31%) have not been substantially altered physically since their creation
- 55 nominations (27.27% of the Local List) have experienced a change of use from which they were created
- 76 nominations (37.62% of the Local List) are currently used for residential purposes
- Whilst 8 nominations on the Local List were originally of an industrial heritage type, none have industrial uses today. Similarly, of the 11 nominations that originally had ecclesiastical uses, only 1 is still used in this way today

Other

- Following recent Ward boundary changes in York, 3.96% of the Local List's Ward data requires updating.
- 62 nominations (30.69% of the Local List) require images to be sourced

2.0 Context

The Local Heritage List for York is a list of non-designated heritage assets that contribute to the special local architectural and historic character of the area and are valued by the community. Entries represent locally-distinctive features that contribute to the environmental, social and cultural heritage of the York area.

A Local Heritage List for York was established in 2005 by Alec Acomb and Alison Sinclair following the demolition of Burton Croft despite the strong objections of local people.

The collection of nominations for the List has been coordinated by York Open Planning Forum (YOPF), a community body set up to provide a forum in which planning issues of public concern may be discussed. Nominations have been drawn from Parish Councils, Ward Committees and various local and community groups.

YOPF have helped to promote the existence of the List through the establishment of a website (<http://www.yorklocalist.org.uk>) and intermittent exposure of the List in the local press.

Nominations have been considered against a draft criteria drawn up by YOPF and accepted in draft by City of York Council (CYC) in the *Local Heritage List of York; Supplementary Planning Document, June 2013*. To-date, however, formal adoption of nominations on the List by CYC has stalled due to a lack of CYC resources and an approved Local Plan.

The adoption of the List by CYC, and embedded as part of a Local Plan, would recognise the List to comprise non-designated heritage assets and give them protection in the planning system similar to that of a nationally-designated heritage asset (NPPF 2018, p.67), such as Grade I, II and II* buildings, gardens and other types of heritage.

Following a successful campaign to save the Carlton Tavern in Holgate from demolition, when the building's inclusion on the draft Local Heritage List was deemed a material factor in its determination, a number of local individuals and organisations have expressed a desire to reinvigorate the List. This includes having the List formally adopted by CYC.

In 2018, York Civic Trust was approached to help facilitate and front a reinvigorated Local Heritage List. York Civic Trust has explored the viability of this role and a furthering of the List. Following positive talks with CYC, representations for a Steering Board and Review Panel of local individuals and organisations are currently being sought to oversee the relaunch of the Local List and to assess the nominations.

3.0 Purpose of the review

In advance of a Review Panel examining the nominations for the Local Heritage List, this report has been undertaken to appraise and assess the composition of the current List.

The authors have examined individual listing nominations in terms of:

- Accuracy of address
- Accuracy of ward
- Approximate age
- If an image is provided
- The original and current use of the nomination
- If it is nationally listed
- If it is demolished or drastically altered
- Accuracy on the website's map

The Review is not a criticism of the compilation of the List by YOPF. It recognises in particular that York's ward boundaries and the National Heritage List for England (NHLE) have changed since the List was first compiled. Likewise, a number of nominations should be expected to have been demolished or drastically altered since 2005 under Permitted Development rights. Elsewhere, errors are likely to have been made by nominees.

The findings from the data detailed below are intended to highlight three key issues:

1. Prevailing trends, in terms of geographical location, heritage types, age etc.
2. Errors and corrections, in terms of buildings that are nationally-listed, demolished or drastically-altered (and therefore not applicable for the Local Heritage List), or technical errors, such as associated with the wrong ward.
3. Future research, where required

In the final section, recommendations are made based on trends identified in the review.

4.0 Data

4.1 Local-List Nominations by Ward

Table showing the number of Local List nominatinos per Ward

WARD	TOTAL
Acomb	3
Bishopthorpe	3
Clifton	7
Copmanthorpe	11
Dringhouses & Woodthorpe	21
Fishergate	16
Fulford & Heslington	23
Guildhall	10
Haxby & Wigginton	3
Heworth	4
Heworth Without	1
Holgate	9
Hull Road	3
Huntington & New Earswick	3
Micklegate	19
Osbaldwick & Derwent	25
Rawcliffe & Clifton Without	2
Rural West York	32
Strensall	4
Westfield	0
Wheldrake	0
York General	1
Unknown ward	2
TOTAL	202

- York has 22 wards in total.
- In total there is currently 202 Local List nominations.
- Rural West York has the most nominations with 32.
- Heworth Without (1), York General (1), Westfield (0), Wakefield (0) have the fewest nominations.
- Most Wards have fewer than 10 nominations (as found in 12 Wards). Only one Ward has 30 or more nominations (Rural West York), three Wards have 20-29 nominations, four have between 10 and 19 nominations, and two Wards have no nominations.

Map illustrating the number of Local List nominations per Ward



4.2 Ward Accuracy

- Following changes to the Ward boundaries in York in 2015, a small number of the Local List's Ward data requires updating; 8 nominations (3.96%) require their Wards correcting (with another 2 nominations requiring further investigations).

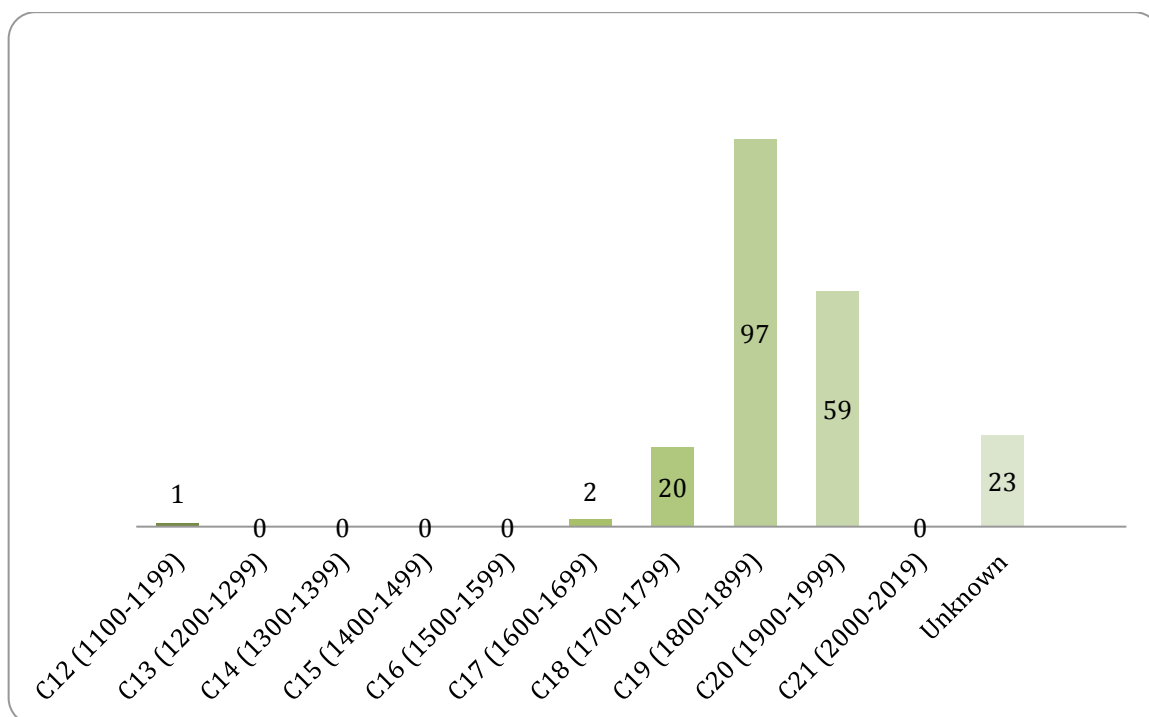
4.3 Age of Local-List Nominations

- For the purposes of analysis, the assets have been split up into groups based on the century in which they were created.
- Almost half (48%) of the nominations date to the C19.
- Almost one third (29.2%) of the nominations date to the C20.
- The majority of nominations date from C19 and C20 (77.2%), whilst 88.1% of nominations date to C17 to C20.
- There are no nominations dated from C13 to C16, and none earlier than C12, with only one outlier (the remaining wall of St Clement's Priory) from C12 (0.5% of total nominations).
- The creation date of 11.4% of nominations is unknown, meaning further investigation is required to ascertain these dates.

Table showing the Total number of Local-List nominations by century of construction, and as a percentage of all nominations.

Date (By Century)	Number	Percentage of Total
C12 (1100-1199)	1	0.5
C13 (1200-1299)	0	0.0
C14 (1300-1399)	0	0.0
C15 (1400-1499)	0	0.0
C16 (1500-1599)	0	0.0
C17 (1600-1699)	2	1.0
C18 (1700-1799)	20	9.9
C19 (1800-1899)	97	48.0
C20 (1900-1999)	59	29.2
C21 (2000-2019)	0	0.0
Unknown	23	11.4
Total	202	

Total number of Local-List nominations by century



Percentage of the all Local List nominations by century

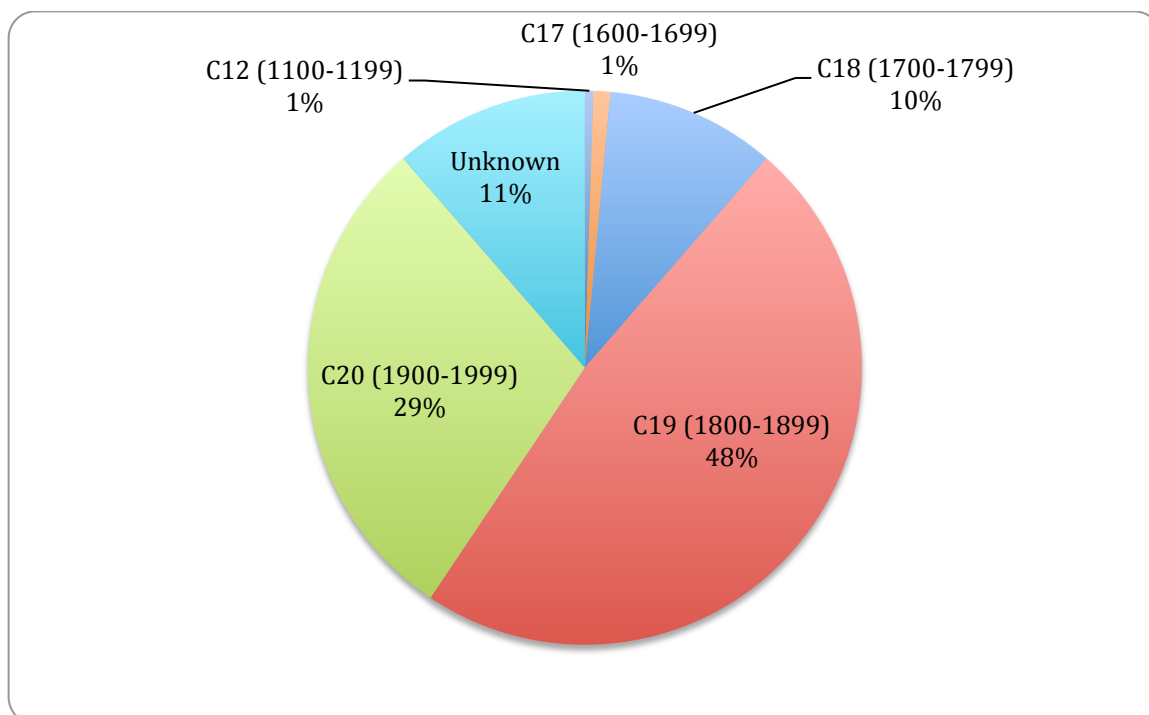


Table showing Local-List nominations by century of construction by Ward

Ward	C12 (1100- 1199)	C13 (1200- 1299)	C14 (1300- 1399)	C15 (1400- 1499)	C16 (1500- 1599)	C17 (1600- 1699)	C18 (1700- 1799)	C19 (1800- 1899)	C20 (1900- 1999)	C21 (2000- 2019)	Unknown date	Total
Acomb								2	1			3
Bishopthorpe							2	1				3
Clifton								2	3		2	7
Copmanthorpe							4	5	2			11
Dringhouses & Woodthorpe							2	10	7		2	21
Fishergate								9	7			16
Fulford & Heslington							6	14	3			23
Guildhall								2	7		1	10
Haxby & Wigginton								3				3
Heworth								2	2			4
Heworth Without							1					1
Holgate								5	3		1	9
Hull Road							1	2				3
Huntington & New Earswick								1	2			3
Micklegate	1							10	6		2	19
Osbaldwick & Derwent								10	6		9	25
Rawcliffe & Clifton Without								1			1	2
Rural West York						2	4	16	7		3	32
Strensall								2	1		1	4
Westfield												0
Wheldrake												0
York General											1	1
Unknown ward									2			2
Century Totals	1	-	-	-	-	2	20	97	59	-	23	

- The local list nomination with the earliest date (C12) is in Mickelgate: Part of the wall of St. Clement's Priory.
- The next earliest nominated items (C17) are in Rural West York: The Old Vicarage, Church Lane, Nether Poppleton; Lord Nelson Public House, Main Street, Nether Poppleton.
- Fulford & Heslington have the highest number of C18 nominations (6), Rural West York has the most nominations of C19 properties (16), and four Wards tie for the highest number of C20 list nominations (7: Dringhouses & Woodthorpe; Fishergate; Guildhall; Rural West York).
- The location of two C20 nominations need further investigation before their post-2015 Ward can be confirmed: A Boundary Stone and Water Trough (both suspected to be in the Mickleagate Ward).
- One nomination (Back Alleys) is universal to all Wards.

4.4 Uses, current and historic, of Local-List Nominations

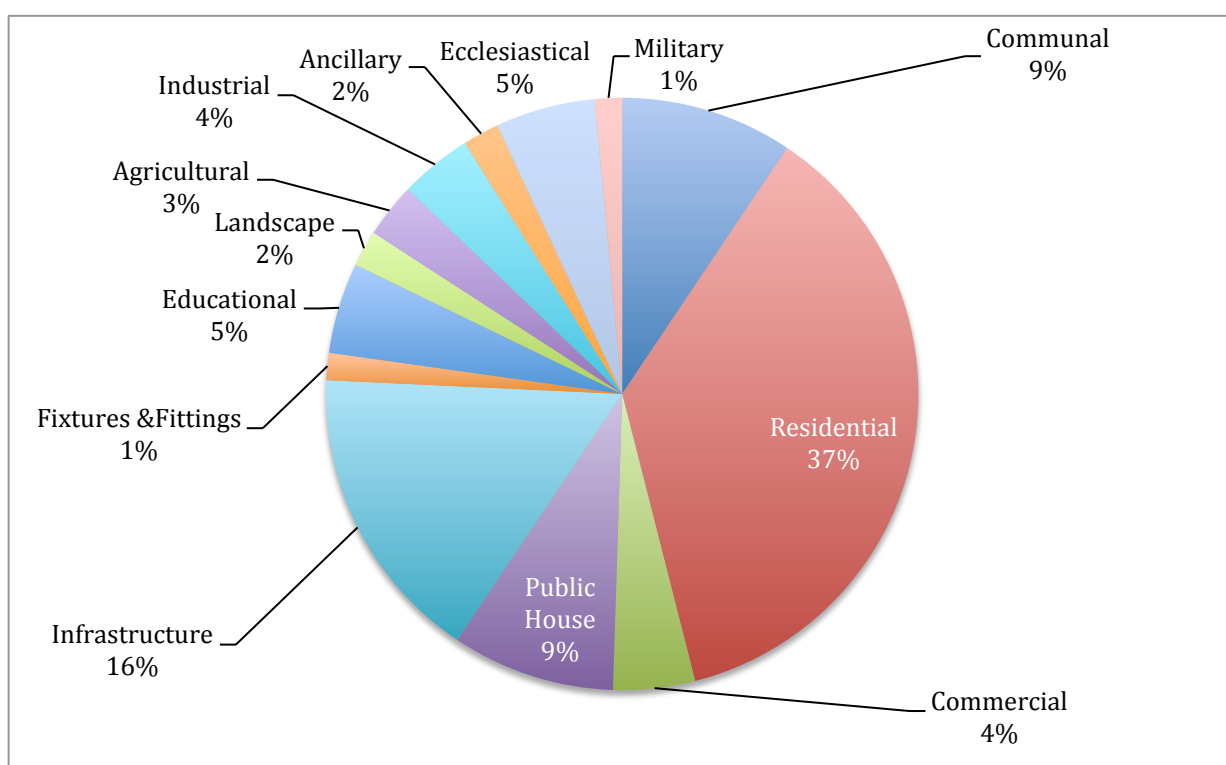
Table showing the supposed original uses of Local-List nominations in York by group and per Ward

CATEGORY	All Wards	Acomb	Bishopthorpe	Clifton	Copmanthorpe	Dringhouses & Woodthorpe	Fishergate	Fulford & Heslington	Guildhall	Haxby & Wigginton	Heworth	Heworth Without	Holgate	Hull Road	Huntington & New Earswick	Micklegate	Osbalwick & Derwent	Rawcliffe & Clifton Without	Rural West York	Strensall	Westfield	Wheldrake	Unknown	York General
Communal	19			7	1	1	2		1	1			3		1	1			1					
Residential	74	2	1	1	5	8	9	21			2		1			1	9	1	13					
Commercial	9		1			1	4		1				2											
Public House	18	1			1	3		2	2							3	3		2	1				
Infrastructure	33			1	1	4				1						8	10		5	2				1
Fixtures and Fittings	3								1								1		1					
Educational	10		1	1		1		1		1			1		1	1			2					
Medical	0																							
Landscape	4											1							3					
Agricultural	6				1			1									1		3					
Industrial	8				1				2				2		1	2								
Ancillary	4				1	1	1		1															
Ecclesiastical	11					2	1		1							2	1	1	2	1				
Military	3								1							2								
Demolished	0																							
Unknown	0																							
Vacant	0																							
TOTAL	202																							

- Of the 202 properties on the Local List, the largest category of current use is for residential properties (76 in total, or 37.62% of all). This is only a slight increase from the 74 nominations assessed as being created as residential properties.
- The majority of existing residential properties can be found in the Fulford & Heslington Ward, where 22 of the Ward's 25 nominations are residential.
- Of all 22 Wards, 7 do not have any residential nominations.

- 8 nominations were originally of an industrial purpose; no nominations are used today for industrial purposes.
- Of the 11 nominations that were created for ecclesiastical purposes, only one still does (The Methodist Church, Dunnington).
- In total, 133 nominations (65.84%) have not experienced a change of use from when they were first created, 55 nominations (27.23%) have experience a change of use, and 15 (7.43%) require further investigation.

Chart showing the supposed original uses of Local-List nominations in York by category and as a percentage of all nominations

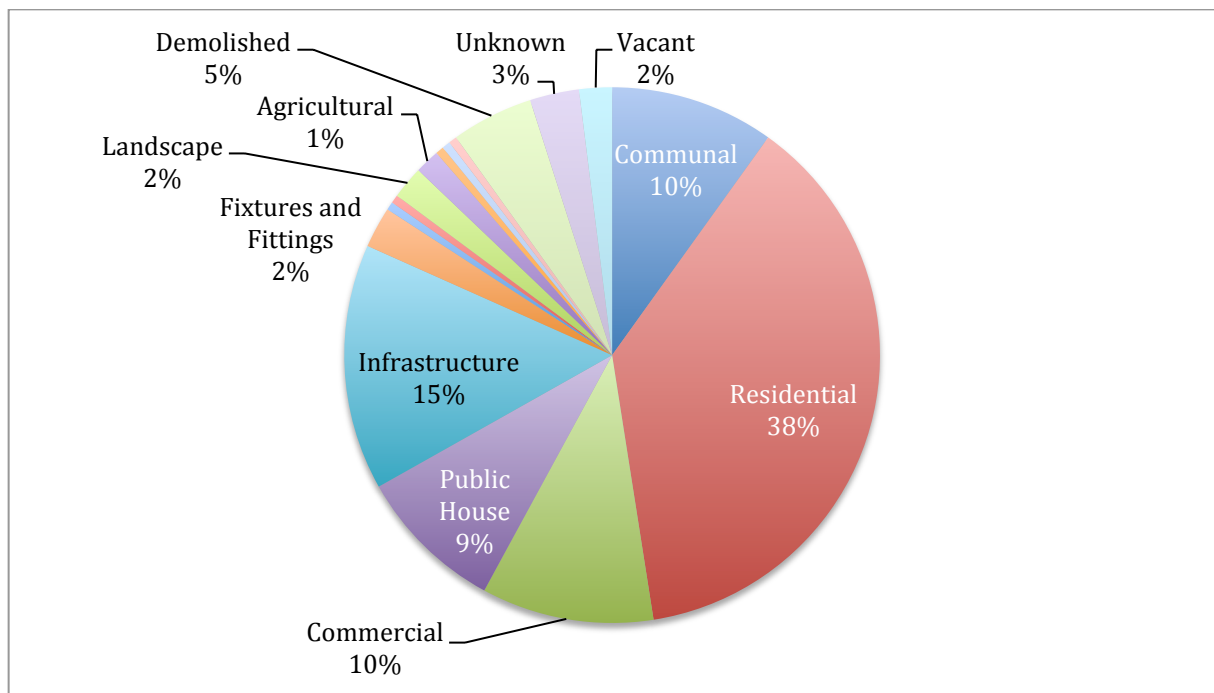


- Of all 202 nominations, 13 (6.44%) have since been demolished and a further 5 (2.48%) have undergone severe alterations.
- 140 nominations (69.31%) have largely remained unaltered.
- The status of 44 nominations (21.78%) is underdetermined and further investigation is required.
- 13 properties (6.44%) are now nationally Listed on the NHLE (and no longer valid nominations for the Local Heritage List).
- Guildhall Ward contains the greatest number of demolished locally listed properties (4), while Micklegate Ward contains the greatest number of drastically altered properties (3).

Table showing the current uses of Local-List nominations in York by group and per Ward

CATEGORY	All Wards	Acomb	Bishopthorpe	Clifton	Copmanthorpe	Dringhouses & Woodthorpe	Fishergate	Fulford & Heslington	Guildhall	Haxby and Wigginton	Heworth	Heworth Without	Holgate	Hull Road	Huntington & New Earswick	Micklelegate	Osballdwick & Derwent	Rawcliffe & Clifton Without	Rural West York	Strensall	Westfield	Wheldrake	Unknown	York General
Communal	20	1	5	1		1	1		2	1		2		2	1	1		2						
Residential	76	1	2	6	8	1	22	1				1			1	10		12	1					
Commercial	21	1	1		3	3		2				2			4	1	2	2						
Public House	18	2		1	2		2	2							3	2		3	1					
Infrastructure	30			1	3				1						8	9		5	2					1
Fixtures and Fittings	5				1			1							1	1		1						
Educational	1				1																			
Medical	1				1																			
Landscape	4										1							3						
Agricultural	3			1														2						
Industrial	0																							
Ancillary	1														1									
Ecclesiastical	1															1								
Military	1					1																		
Demolished	10		1			1		3		1		2		1	1									
Unknown	6	1		1	2													2						
Vacant	4		1					1				2												
TOTAL	202																							

Chart showing the current uses of Local-List nominations in York by category and as a percentage of all nominations



4.5 Images

- 62 Local List nominations (30.69%) require images to be sourced. The majority of which (18) are in the Dringhouses & Woodthorpe Ward.

5.0 Recommendations

Relaunch

- York's Local Heritage List holds a large number of nominations (202 in total), demonstrating the diversity and depth of the city's heritage. This gives good grounds for the continuation and relaunch of the Local Heritage List.
- York's Local Heritage List nominations are not evenly spread across Wards. A small number of Wards have no or very few nominations. While it is unclear if this is due to a lack of heritage in some Wards, all the same, Ward Councillors, Parish Councils and, above all, individuals of these Wards might be notified of this position and encouraged to submit new nominations. The forwarding of this report to all CYC Councillors, CYC Planning Officials, and the Local Press would likely help to this end.
- Due to the number of 'lost' Local List nominations through demolition (6.44%) and severe alteration (2.48%), the need for the Local Heritage List to be formally approved by CYC and embedded as part of an approved Local Plan is evident. This would afford greater development control and planning protection for the local heritage.
- Lost Local List heritage data should continue to be available to the public. It would provide knowledge and a greater understanding of the need for an approved Local List.

Data revisions

- A small proportion of nominations need to be removed from the Local Heritage List due to their demolition, substantial alterations, or inclusion on the NHLE (15.36% in total).
- A sizeable proportion of nominations (30.69%) do not as yet have associated images.
- A small proportion of nominations (3.96%) require reattributing to new Wards.

Future research

- Research is required to identify a significant number of nominations' date of origin (11.39%), the extent that they have been altered, especially internally, or current use (2.97%).
- The Local List is predominantly comprised of C19 and C20 heritage (77.2%). There are no C13-C16 or C21 heritage, and relatively few C18 heritage in the Local List. Concerted efforts might be made to address this.

- There is no longer any nominations that are used for industry on the Local List, and very few ecclesiastical, military, medical, or education-based heritage. Conserted efforts might be made to address this.
- The data in this review could be compared with that of other local lists to assess if this is a typical distribution of data. (Although, it is understood that this review forms the most detailed analysis of a Local Heritage List in Yorkshire, and possibly also much further afield).
- Similar, future reviews of York's Local Heritage List would be recommended on a quinquennial basis. It would afford an understanding of its evolution and identify new directions and required corrections.
- Further research offers possibilities to engage York postgraduates, York Civic Trust members, as well as other individuals and organisations.